

### प्रधान महालेखाकार का कार्यालय (आ.एंव.रा.क्षे.ले.प.) गुजरात, ऑडिटभवन,नवरंगपुरा, अहमदाबाद-380009



No.ES-II/IRHQ-I/GSHP-2/2018-19/o.w. /25

To,

The Chief Engineer (SP) & Additional Secretary Govt. Of Gujarat, Road and Building Department 14, Sardar Bhavan, Sachivalaya Gandhinagar-382010

Subject: Issue of Audit Certificate for the year 2017-18 in respect of World Bank assisted Second Gujarat State Highway Project (GSHP-II), Loan No.8313-IN.

Sir,

Please find enclosed herewith Audit Certificate with its enclosures for the year 2017-18 in respect of World Bank assisted Second Gujarat State Highway Project (GSHP-II), Loan No.8313-IN.

Kindly acknowledge the receipt of the Audit Certificate.

Encl: 1. Audit Certificate 2. Annexure-I&II 3.Certifiied SOE

| અ.ઈ.પીઆઈયુ ગાંધીનગર |  |  |  |  |  |  |
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| -                   | - Committee  |  |  |  |  |  |

Yours faithfully Sd/-

Sr.Dy. Accountant General Economic Sector-II

#### Copy forwarded to:-

- 1. The Under Secretary (FB), Government of India, Ministry of Finance, Department of Economic Affairs (Fund Bank-III) New Delhi along with a copy of Audit Certificate.
- 2. The Deputy Director (Audit), office of the Comptroller and auditor General of India Pocket 9, Deen Dayal Upadhayay Marg, New Delhi-110124 for information
- 3. The Superintending Engineer, project Implementation Unit, Ground floor, Nirman Bhavan sector 10-A Gandhinagar along with a copy of Audit Certificate
- 4. The Joint Secretary, Finance, Department Wold Bank Branch, Sachivalaya, Gandhinagar for information.
- 5. The Chief Engineer (Wold Benk),4th floor, Nirman Bhavan sector 10-A Gandhinagar along with a copy of Audit Certificate.

Sr.Audit officer Economic Sector-II



#### कार्यालय

## प्रधान महालेखाकार (आ.एवं रा.क्षे.ले.प.), गुजरात

#### Office of the

### Principal Accountant General (E&RSA), Gujarat Report of the Comptroller and Auditor General of India

To.

The Chief Engineer (SP) & Additional Secretary Road & Building Department, Govt. Of Gujarat 14, Sardar Bhavan, Sachivalaya Gandhinagar-382010

#### Report on the Project Financial Statements

We have audited the accompanying financial statements of the Second Gujarat State Highway Project (GSHP-II) financed under World Bank Loan No. (Cr. No. Loan 8313-IN)/IDA, which comprise the Statement of Sources and Application of Funds and the Reconciliation of Claims to total Applications of Funds for the year ended 31st March, 2018. These statements are the responsibility of the Project's management. Our responsibility is to express an opinion on the accompanying financial statements based on our audit.

We conducted our audit in accordance with the Auditing Standards promulgated by the Comptroller and Auditor General of India. Those Standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. Our audit examines, on a test basis, evidence supporting the amounts and disclosures in the financial statements. It also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the financial statements present fairly, in all material respects, the sources and applications of funds of Second Gujarat State Highway Project (GSHP-II) for the year ended 31st March, 2018 in accordance with Government of India accounting standards.

In addition, in our opinion, (a) with respect to SOEs, adequate supporting documentation has been maintained to support claims to the World Bank for reimbursements of expenditures incurred; and (b) except for ineligible expenditures as detailed in the audit observation, if any, appended as Annexure-II to this audit report, expenditures are eligible for financing under the Loan/Credit Agreement. During the course of the audit, SOEs (Loan 8313-IN, Total Expenditure amounting to ₹1561.523 million(One thousand five hundred and sixty one million and five hundred and twenty three thousand rupees only)and Eligible Expenditure qualifying for reimbursement ₹1218.496 million (One thousand two hundred and eighteen million and four hundred and ninety six thousand rupees only) and the connected documents were examined and these can be relied upon to support reimbursement under the Loan/Credit Agreement.

This report is issued without prejudice to CAG's right to incorporate the audit observations in the Report of CAG of India for being laid before Parliament/State or UT Legislature.

Sr. Dy. Accountant General/ES-II
O/o the Pr. Accountant General (E&RSA), Gujarat

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Annexure-I

Statement of Expenditure related to World Bank assisted Second Gujarat State Highway Project (GSHP-II) (Cr. No. Loan 8313-IN) for the year 2017-18

| SI.<br>No. | Name of Division                          | Total<br>Expenditure<br>incurred as per<br>SOE (in ₹) | Eligible expenditure qualifying for reimbursement from World Bank (** in millions) | Total amount of claims based on eligible expenditure (Tin millions) |  |  |
|------------|---|---|--|---|--|--|
| I          | Executive Engineer, SRPDivision, Vadodara | 981,274,116   | 1218.496   | 1059.758  |  |  |
| 2          | Executive Engineer, SRP Division, Rajkot  | 580,248,904   | 44 805 100 100 100 100 100 100 100 100 100 1                                       |   |  |  |
|            | Total                                     | 1,561,523,020   | 1218.496   | 1059.758  |  |  |

Amount held under objection (See Annexure-II) =₹16.757 million (₹ 12.796 million + ₹3.392 million + ₹ 0.477 million + ₹ 0.092 million)

Sr. Dy. Accountant General/ES-II

#### Annexure-II

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## Audit observations in respect of World Bank assisted Second Gujarat State Highway Project (GSHP-II) (Cr. No. 8313-IN) for the year 2017-18

1. The Roads and Buildings Department, Government of Gujarat (R&BD) entered (23 January 2017) into an agreement with Sheladia Associates Inc., for providing services as Independent Consultant for the annuity contract entered into with RKC Infrabuilt (Mehsana-Himatnagar) Road Project Private Limited (Concessionaire) to Design, Upgrade to Four Lane, Finance, Operate and Maintain the existing State Highway No. 55 from Mehasana to Himatnagar passing through Vasai and Vijapur.

The R&BD made payments amounting to ₹ 25.592 million to the Independent Consultant during the financial year 2017-18. As 50 per cent of the cost of Independent Consultant was to be borne by the Concessionaire, only the balance cost which was to be borne by R&BD was reimbursable under the loan from International Bank for Reconstruction and Development. The R&BD, however, instead of including 50 per cent of the amount paid to the Independent Consultant in the Statement of Expenditure for claiming reimbursement, included the entire amount of ₹25.592 million in the Statement of Expenditure. Thus,  $^{^{\circ}}$  12.796 million being the amount to be borne by the Concessionaire was not eligible for reimbursement and has resulted in excess claim of ₹12.796 million¹.

- 2. Retention money amounting to  $\stackrel{?}{\stackrel{?}{\stackrel{?}{?}}}$  5.471 million deducted from the running bills of two contractors (N.G. Project Limited  $\stackrel{?}{\stackrel{?}{\stackrel{?}{?}}}$  1.740 million and Ketan Construction Limited  $\stackrel{?}{\stackrel{?}{\stackrel{?}{?}}}$  3.731 million) which was not paid to the contractors up to 31 March 2018 had been booked as expenditure. As the said amount had not been actually paid to the contractors up to 31 March 2018 the same was not eligible for reimbursement and has resulted in excess claim of  $\stackrel{?}{\stackrel{?}{\stackrel{?}{?}}}$  3.392 million<sup>2</sup>.
- 3. The Roads and Buildings Department, Government of Gujarat (R&BD) entered (October 2017) into an agreement with Royal Infra Engineering Private Limited (Contractor) for execution of civil works of Bharuch-Dehgam road under Safe Corridor Demonstration Program.

The R&BD paid (March 2018)  $\stackrel{?}{\underset{?}{?}}$  12.836 million to the Contractor against the first running account bill without deducting retention money amounting to  $\stackrel{?}{\underset{?}{?}}$  0.770 million from such bill. As the aforesaid excess payment was not in accordance with the terms and conditions of the agreement entered into with the Contractor the same was not eligible for reimbursement and has resulted in excess claim of  $\stackrel{?}{\underset{?}{?}}$  0.477 million<sup>3</sup>.

4. The Roads and Buildings Department, Government of Gujarat (R&BD) entered (03 March 2016) into an agreement with Intercontinental Consultants and Technocrats Pvt. Ltd. and

<sup>&</sup>lt;sup>1</sup> 100 per cent of eligible expenditure reimbursable under the Loan Agreement.

<sup>&</sup>lt;sup>2</sup> 62 per cent of eligible expenditure reimbursable under the Loan Agreement.

<sup>&</sup>lt;sup>3</sup> 62 per cent of eligible expenditure reimbursable under the Loan Agreement.

PriceWaterHouse Coopers (Consultants) to provide consultancy services for R&BD Centered Capacity Development for Second Gujarat State Highway Project.

The R&BD reimbursed service tax amounting to ₹ 1.110 million and ₹ 3.115 million vide running account bill nos. 7 and 8 respectively against reimbursable amount of ₹ 1.079 million and ₹ 2.998 million respectively, resulting in excess reimbursement of service tax amounting to ₹ 0.148 million. As the aforesaid excess payment was not in accordance with the terms and conditions of the agreement entered into with the Consultants the same was not eligible for reimbursement and has resulted in excess claim of ₹ 0.092 million<sup>4</sup>.

Sr. Dy. Accountant General/ES-II

<sup>&</sup>lt;sup>4</sup> 62 per cent of eligible expenditure reimbursable under the Loan Agreement.

#### FORM - B

## Statement of Expenditure (S.O.E.) for the Financial Year 2017-18 showing the expenditure for Reimbursement from World Bank for Project No. Loan 8313-IN

Project Name: Second Gujarat State Highway Project (GSHP II)

| Sr. | Cate | Name of                        | Total Expenditure | Eligible Expenditure | %          | Amount of        | Remarks                      |
|-----|------|--------------------------------|-------------------|----------------------|------------|------------------|------------------------------|
| No. | gory | Component                      | incurred          | Qualifying for       | admissible | Claims based on  | 1                            |
|     | No.  | -                              |                   | reimbursement from   |            | Eligible         |                              |
|     |      |                                |                   | World Bank (Rs. in   |            | expenditure (Rs. |                              |
|     | 1 1  | 6                              |                   | Million)             |            | in Million)      |                              |
| 1   | 2    | 3                              | 4                 | 5                    | 6          | 7                | 8                            |
| ī   | 1    | A.1, B,C                       | 98,12,74,116.00   | 417.732              | 62         | 258.994          | 086                          |
| 1   |      | 233                            | (Vadodara)        |                      |            |                  | 5054 C.O. on Roads & Bridges |
|     | 2    | A.2                            | 58,02.48,904.00   | 800764               | 100        | 800.764          | 03 State Highway             |
|     |      | 3.9                            | (Rajkot)          |                      |            |                  | 337 Road Works               |
|     |      | Total 156,15,23.020.00 (Total) |                   | 1218.496             |            | 1059.758         | 14 World Bank                |

Components:

A.I Highway Improvement Component Upgrading and rehabilitation of State Highway through Financing of Input-Based Contracts.

A.2 Highway Improvement Component Upgrading of State Highway through Financing of PPP Annuity-Based DBFOMT.

B. Sector Policy and Institutional Development.

C. Road Safety Management,

Project Implementation Chit (R. & E)

Generalization

Generalization

Chief Engineer (World Bank)
Roads & California Department

For Certificate P- T-0

#### **CERTIFICATE**

In Gujarat State Highway project-II (GSHP-II), total expenditure shown in Column-5, Eligible expenditure qualifying for reimbursement of Rs.1218.496 Million (One Thousand Two hundred Eighteen Million and Four hundred Ninety Six thousand rupees only) is certified subject to Rs. 16.757 million (Sixteen million and Seven hundred Fifty seven thousand Rupees only) held under objection as per

Annexure-II

Sr.Dy. Accountant General Economic Sector-II

### PROFORMA - A

# Statement of Expenditure (S.O.E.) for the Financial Year 2017-18 showing the expenditure for Reimbursement from World Bank for Project No. Loan 8313-IN

Project Name: Second Gujarat State Highway Project (GSHP II)

| Sr.<br>No. | Cate<br>gory<br>No. | Withdrawal<br>Application<br>No. & Date |               |                                  | Demand No. / Major Head of Accounts  | Total Expenditure incurred   | Eligible Expenditure Qualifying for reimbursement from World Bank (Rs. in Million) | % adm issi ble | Amount of Claims based on Eligible expenditu re (Rs. in Million) | Re<br>mar<br>ks |
|------------|---------------------|---|---------------|----------------------------------|--|--|--|----------------|--|-----------------|
| 1          |                     | WA-37                                   | 4<br>A.1, B,C | 5<br>01-04-2017 to<br>31-05-2017 | 6<br>086<br>5054 C.O. on Roads &<br>Bridges<br>03 State Highway<br>337 Road Works<br>14 World Bank | 7 0.00 (Vad-Apr/2017) 0.00 (Raj- Apr/2017) 0.00 (Tot- Apr/2017) 8,84,06,567.00 (Vad-May/2017) 0.00 (Raj-May/2017) 8,84,06,567.00 (Tot- May/2017) | 61.764   | 9 62           | 38.294   | 11              |
| 2          | 1                   | WA-38                                   | A.1, B,C      | 01-06-2017 to<br>30-06-2017      | -do-   | 2,99,85,398.00<br>(Vad-Jun/2017)<br>1,09,20,438.00<br>(Raj-Jun/2017)<br>4,09,05,836.00<br>(Tot-Jun/2017)   | 37.407   | 62             | 23.192   |                 |

| 3 | I | WA-39 | A.1, B,C | 01-07-2017 to<br>31-08-2017  | -do-    | 2,39,14,472.00<br>(Vad-Jul/2017)<br>86,21,546.00<br>(Raj-Jul/2017)                                    | 32.120                           | 62    | 19.914 |       |     |
|---|---|-------|----------|--|---------|---|----------------------------------|-------|--------|-------|-----|
|   |   |       | A.2      |  |         | 3,25,36,018.00<br>(Tot-Jul/2017)<br>17,37,241.00<br>(Vad-Aug/2017)                                    | 2.185                            | 100   | 2.185  |       |     |
|   |   |       | Total    |  |         | 1,36,13,548.00<br>(Raj-Aug/2017)<br>1,53,50,789.00<br>(Tot-Aug/2017)                                  | 34.305                           |       | 22.099 |       |     |
| 4 | 1 | WA-40 | A.1, B,C | 01-09-2017 to<br>30-09-2017  | -do-    | 3,10,73,753.00<br>(Vad-Sep/2017)<br>3,27,023.00<br>(Raj-Sep/2017)<br>3,14,00,776.00<br>(Tot-Sep/2017) | 28.135                           | 62    | 17.444 |       |     |
| 5 | 1 | WA-41 | A.1, B,C | 01-10-2017 to<br>30-11-2017  | -do-    | 4,97,53,173.00<br>(Vad-Oct/2017)  | 107.230                          | 62    | 66.483 |       |     |
|   | 2 |       |          | A.2  |         |   | 2,27,55,875.00<br>(Raj-Oct/2017) | 2.319 | 100    | 2.319 | 1.0 |
|   |   |       | Total    | 7,25,09,048.00<br>(Tot-Oct/2017)<br>2,57,68,797.00<br>(Vad-Nov/2017)<br>2,89,03,526.00 | 109.549 |   | 68.802                           | 1     |        |       |     |
|   |   |       |          |  |         | (Raj-Nov/2017)<br>5,46,72,323.00<br>(Tot-Nov/2017)  |                                  |       |        |       |     |
| 6 | 1 | WA-42 | A.1, B,C | 01-12-2017 to 31-12-2017   | -do-    | 98,64,042.00<br>(Vad-Dec/2017)  | 31.694                           | 62    | 19.650 |       |     |

|   |       |       |          |                                   |          | 2,91,24,221.00<br>(Raj-Dec/2017)<br>3,89,88,263.00<br>(Tot-Dec/2017) |          |     |         |
|---|-------|-------|----------|-----------------------------------|----------|--|----------|-----|---------|
| 7 | 1     | WA-43 | A.1, B,C | 01-01-2018 to 31-01-2018          | -do-     | 25,68,464.00<br>(Vad-Jan/2018)                                       | 23.811   | 62  | 14.763  |
|   | 2     | 2     | A.2      |                                   |          | 43,25,91,344.00<br>(Raj-Jan/2018)                                    | 370.00   | 100 | 370.00  |
|   |       |       | Total    |                                   |          | 43,51,59,808.00<br>(Tot-Jan/2018)                                    | 393.811  |     | 384.763 |
| 8 | 1     | WA-44 | A.1, B,C | 01-02-2018 to 28-02-2018          | -do-     | 1,28,34,886.00<br>(Vad-Feb/2018)                                     | 25.172   | 62  | 15.607  |
|   |       |       | A.2      |                                   |          | 1,76,98,533.00<br>(Raj-Feb/2018)                                     | 23.289   | 100 | 23.289  |
|   |       |       | Total    |                                   |          | 3,05,33,419.00<br>(Tot-Feb/2018)                                     | 48.461   |     | 38.896  |
| 9 | 1     | WA-45 | A.1, B,C | 01-03-2018 to<br>31-03-2018       | -do-     | 70,53,67,323.00<br>(Vad-Mar/2018)                                    | 70.399   | 62  | 43.647  |
|   |       | A.2   | A.2      |                                   |          | 12,95,741.00<br>(Raj-Mar/2018)                                       | 402.971  | 100 | 402.971 |
|   |       |       | Total    | 72,10,60,173.00<br>(Tot-Mar/2018) | 473.370  |  | 446.618  |     |         |
|   | 1     |       | A.1, B,C |                                   | Total    | 98,12,74,116.00<br>(Vadodara)  | 417.732  | 62  | 258.994 |
|   | 2     |       | A.2      |                                   |          | 58,02.48,904.00<br>(Rajkot)  | 800.764  | 100 | 800.764 |
|   | Total |       |          | 156,15,23.020.00<br>(Total)       | 1218.496 |  | 1059.758 |     |         |

Components:

A.1 Highway Improvement Component Upgrading and rehabilitation of State Highway through Financing of Input-Based Contracts.

A.2 Highway Improvement Component Upgrading of State Highway through Financing of PPP Annuity-Based DBFOMT.

B. Sector Policy and Institutional Development.

C. Road Safety Management.

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Chief Engineer (Maid Bank)
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